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LINDA MYHRE EMLOW THURSTON COUNTY CLERK

## IN THE SUPERIOR COURT OF THE STATE OF WASHINGTON FOR THURSTON COUNTY

ARTHUR WEST, plaintiff, Vs. 23-2-00013-34 THE WASHINGTON STATE LEGISLATURE: No. THE WASHINGTON STATE SENATE; THE WASHINGTON STATE HOUSE OF PLAINTIFF'S REPRESENTATIVES, SENATE MAJORITY **MEMORANDUM** LEADER ANDY BILLIG, SENATE MINORITY) RE THE UNIFORM LEADER JOHN BRAUN, and HOUSE DECLARATORY MAJORITY LEADER JOE FITZGIBBON, **JUDGMENTS ACT** HOUSE SPEAKER LAURIE JINKINS, HOUSE) MINORITY LEADER J. T. WILCOX, each in their official capacities as agencies, defendants

Under the Uniform Declaratory Judgments Act, ch. 7.24 RCW, courts are authorized to issue statements that adjudicate the "rights, status and other legal relations" of the parties. RCW 7.24.010. To obtain a declaratory ruling, a party must show either (1) an issue of major public importance or (2) an actual dispute between parties having genuinely opposing and substantial interests which can be resolved judicially. *Nollette v. Christianson*, 115 Wn.2d 594, 598-99, 800 P.2d 359 (1990).

The issue of whether there is a constitutional legislative exemption to the PRA is appropriate for declaratory judgment under either of these standards.

1 PLAINTIFF'S MEMORANDUM RE THE UDJA ARTHUR WEST 120 State Ave. NE # 1497 Olympia, WA. 98501 1

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Additionally, this case is appropriate for declaratory judgment because such a ruling would respect the legitimate authority of the State Legislature to adopt laws while still giving effect to the holding of <u>Marbury v. Madison</u>, 5 U.S. 137, 177 (1803) that "[i]t is emphatically the province and duty of the judicial department to say what the law is.".

This Case Involves Important Public Issues suitable for vresolution under the Uniform Declaratory Judgments Act.

For over 50 years, Washington Courts have held that "Where an issue is of great public interest and it appears that the opinion of the court would be beneficial to the public and the other branches government, courts may render declaratory judgment to resolve issues of constitutional and statutory interpretation." See <u>Distilled Spirits Institute</u>, <u>Inc. v. Kinnear</u>, 80 Wn.2d 175, 178, 492 P.2d 1012 (1972).

Declaratory judgments have issued based on the importance of the issue in many cases. <u>Distilled Spirits</u> involved a bill enacted by the legislature after midnight on the 60th day of an extraordinary session. *Id.* at 177. The plaintiff contended that the state constitution, art. 2, § 12, limited both regular and extraordinary sessions to 60 days, and the bill was invalid because it had been adopted on the 61st day. *Id.* In reaching the merits, the court explained:

[A]n opinion will serve to remove doubts concerning the validity of a number of important legislative acts passed not only in this session but in previous sessions. And since our understanding of the constitution is that it does not in fact restrict the legislature as severely as has been feared, an opinion upon the subject should serve to relieve the legislative body from the necessity of resorting to artifice in order to obtain the time necessary for it to enact the legislation which it finds imperative for the welfare of the state. *Id.* At 178.

3 PLAINTIFF'S MEMORANDUM RE THE UDJA

In <u>Seattle School District No. 1 v. State</u>, 90 Wn.2d 476, 495, 585 P.2d 71 (1978), plaintiffs sought a declaratory judgment that the State's reliance on excess levy funding failed to meet the state constitutional requirement to "make ample provision for education" under art. 9, § 1. The court found that declaratory judgment was appropriate based on the uncertainty of the legislature, attorney general, and school districts as to the meaning of the constitutional provision, as well as is impact of the uncertainty on public school students. *Id.* at 490.

In <u>State ex rel. O'Connell v. Dubuque</u>, 68 Wn.2d 553, 559, 413 P.2d 972 (1966), legislator-plaintiffs asked the court to determine whether legislators who had voted for a salary increase were entitled to begin receiving the higher amount after the next election. In holding that the case was justiciable, the court stated that "[q]uestions of salary, tenure, and eligibility to stand for public office, all being matters directly affecting the freedom of choice in the election process are of as much moment to the voters as they are to the candidates, and make this controversy one of public importance."

Other issues of public importance have included whether the mayor of Spokane had authority under the city charter to control certain litigation (*Washington Public Trust Advocates v. City of Spokane*, 120 Wn. App. 892, 899, 86 P.3d 835 (2004)), whether the recording of any conversation with a public employee was exempt from Washington's Privacy Act (*Kitsap County v. Smith*, 143 Wn. App. 893,908-09, 180 P.3d 834 (2008)), whether the Department of Social and Health Services' failure to provide housing assistance to homeless children in dependency proceedings violated the Department's duties under the dependency statute, ch. 13.34 RCW (*Washington State Coalition for the Homeless v. Department of Social and Health Services*, 133 Wn.2d 894, 903, 949 P.2d 1291

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(1997)), and whether the Grant County Clerk had authority under RCW 36.16.070 to hire employees without approval from the county commissioners (*Osborn v. Grant County*, 130 Wn.2d 615, 926 P.2d 911 (1996)).

There are common elements in these cases. Each involves a governmental entity and a challenge to its processes or procedures. The legitimacy of government processes and procedures have an obvious ability to impact many people. The rights at issue—whether statutory or constitutional—are important in each case.

Similarly, in the present case, whether there is a legislative exemption that shields legislative records from disclosure obviously involves government process and procedure and is a statewide issue of paramount importance to both the public and the Legislature. This Court should rule in accord with existing precedent and resolve this existing controversy.

In the present case, due to the records presently being withheld from the plaintiff and other members of the public and the media, there is an actual and real dispute between genuinely adverse parties subject to ultimate determination by this Court.

Under the facts and circumstances of this case, this Court should exercise its authority under the Uniform Declaratory Judgments Act to resolve the presently undecided issue of whether there is a legislative exemption to the PRA.

Done January 9, 2023, in Olympia, Washington.

Arthur West